



भारत सरकार  
Government of India  
सड़क परिवहन और राजमार्ग मंत्रालय  
Ministry of Road Transport & Highways  
परिवहन भवन / Parivahan Bhawan  
1, संसद मार्ग / 1, Parliament Street  
Website : <http://morth.nic.in>

दिनांक, नई दिल्ली-110001

Dated, New Delhi-110001

E-MAIL/FAX

D.O. No. 19011/1/2016-T

Dated 16-08-2017

**Sub.: 38<sup>th</sup> Meeting of the Transport Development Council to be held on 11<sup>th</sup> September, 2017 at Vadodara, Gujarat- Regarding**

I am directed to say that 38<sup>th</sup> Meeting of Transport Development Council (TDC) scheduled for 21<sup>st</sup> August, 2017 stands postponed and rescheduled on 11<sup>th</sup> September, 2017 at Vadodara, Gujarat under the chairmanship of Shri Nitin Gadkari, Hon'ble Minister for Road Transport & Highways. The meeting will be followed by a meeting of Hon'ble Transport Ministers of States with Hon'ble Minister for Road Transport, Highways and Shipping.

*H. Meena*  
16/08/17

(Harkesh Meena)  
Director (Transport)

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To

- (i) The PS to the Transport Ministers of all States / UTs
- (ii) The Principal Secretary / Secretary (Transport) / Transport Commissioners of all States / UTs.
- (iii) Copy to NIC - with a request to upload on the website of the Ministry

E-MAIL/FAX

No. RT-19011/1/2016-T  
Government of India  
Ministry of Road Transport & Highways  
(Parivahan Anubhag)

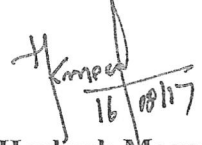
Parivahan Bhavan,  
1, Sansad Marg,  
New Delhi-110001

Dated: 16<sup>th</sup> August, 2017

Office Memorandum

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To

1. Member (Transport), Niti Aayog, Yojana Bhavan, New Delhi.
2. Secretary, Ministry of Home Affairs, North Block, New Delhi.
3. Chairman, Railway Board, Rail Bhavan, New Delhi.
4. Secretary, Department of Commerce, Udyog Bhavan, New Delhi
5. Chairman, NHAI, Dwarka, New Delhi.
6. Director General, NIC, CGO Complex, Lodhi Road, New Delhi
7. Additional DG, Ministry of Tourism, Transport Bhawan, New Delhi.
8. Advisor (Transport), NITI Aayog.
9. Adviser (Transport Research), TRW, MoRTH
10. Copy to NIC – with a request to upload on the website of the Ministry

## AGENDA FOR THE TDC MEETING SCHEDULED ON 11.09.2017 AT VADODARA

### **1. Action taken report on 37<sup>th</sup> TDC meeting held on 22.02.2016:**

#### **(a) NATIONAL PERMIT**

All India Tourist Permit for Tourist Buses was one of the Agenda item for the 36<sup>th</sup> Transport Development Council (TDC) Meeting held on 28.10.2014 in New Delhi under the Chairmanship of Union Minister Road Transport & Highways. After discussions with the representatives from various State Governments and other stakeholders a resolution was passed which is as follows:

- To introduce additional system of All India Permit for Tourist Buses on payment of annual consolidated permit fee at the following rates:
  - Rs 50,000/- for ordinary tourist buses
  - Rs 75,000/- for luxury tourist buses; and
  - Rs 1,00,000/- for super luxury tourist buses

Since some States had expressed apprehension about loss of revenue, it was decided that the issue related to All India Tourist Permit for Tourist Buses be placed before the group of Transport Ministers of States for consideration and recommendation.

#### **(b) Status regarding Vahan and Saarthi Sites under Transport National Register**

Transport National Register was created in the year 2012 by consolidating the data from more than 1000 RTOs across all 36 states and Union territories. The data from the RTO databases - all running in distributed mode at that time - was replicated and consolidated to State level and then further to Central level with the help of a country-wide data network connecting the RTOs. Data is updated at State and Central repositories at regular interval (two times a day) unless there is disruption or unavailability of the network.

Transport National Register currently comprises 21.2 Crore Vehicle Registration records and 11.5 Crore Driving License records covering more than 1200 RTOs across 36 states/UTs. This includes real-time data from a large number of RTOs which have now been migrated to a Centralized architecture (450 Vahan sites and 650 Saarthi sites till now).

The data from National Register is shared with multiple stake-holders like Transport Department, RTOs, Police & Security Agencies, various State and Central Govt. Departments, NCRB, IRDA, DigiLocker, Banks and Insurance companies, Transporters and Citizen. Ministry has defined policy for data sharing. Also, a number of online citizen-centric and trade-centric applications have been implemented on the top of the National Register and State Registers at both Central and State levels.

#### **(c) Identification of Black Spots**

##### Definition of Black spot:

Road Accident Black spot is a stretch of National Highway up to a maximum of 500 m in length in which either 5 road accidents (in all three years put together involving fatalities/grievous injuries) took place during the last 3 calendar years or 10 fatalities took place (in all three years put together) during the last 3 calendar years.

### Identification of Black spots on National Highways:

789 black spots are identified on National Highways. Of these 150 are on National Highways with State PWDs, 501 are on National Highways with NHAI and 138 are on State Roads or roads with other agencies.

#### Status of spots on PWD stretches (150):

- 32 spots have already been rectified and 22 are being rectified in ongoing projects.
- Rectification Works on 90 spots are sanctioned, of which 62 are in progress and 28 are under bidding.
- 6 spots are under survey investigations.

#### Status of spots on NHAI stretches (501):

- 116 spots are already rectified, 163 spots are being improved in ongoing projects and 222 spots are under survey investigations.

Till the black spots are permanently rectified, immediate cautionary measures to alert road users are designed and installed at black spots.

As regards reduction of road accident fatalities, Ministry asked the States to prepare the action plan to reduce the road accident fatalities. Further Supreme Court appointed Road Safety Committee also directed States to prepare the target oriented action plan. To review the status of the action plan, a meeting was held in the Ministry in June 2017 in which it was observed that some of the States have finalized the action plan whereas some of the States are in the process. On the direction of Road Safety Committee, the States are also sending road accidents and road accident fatalities data on quarterly basis since January 2017. From the data, it is observed that round 10% road accident have reduced during January - March 2017 in comparison to January – March 2016.

## **2. Seamless transport across state borders**

Due to introduction of GST, the Octroi has been abolished making inter-state transportation easier. At the request of the Ministry, a Task Force has been constituted by GST Council to suggest measures for creating Eco-System for seamless road transport connectivity across the country. This would provide for integration of the proposed GST e-Way bill system with the VAAHAN platform of the Ministry of Road Transport & Highways and help in reducing barriers in road transport.

## **3. Digitalisation of payment**

- i. This Ministry has written a letter dated 28.04.2017 to all Principal Secretaries (Transport)/ Transport Commissioner of all States/UTs to adopt the uses of Digital payment methods for transactions taking place in transport Department and also for passenger ticket services to facilitate delivery of services to citizens
- ii. ASRTU have been asked to hold a workshop for all SRTUs to sensitize about the target of digital transactions. A meeting was held on 26.07.2017 in the Office of ASRTU, New Delhi with regard to scaling up of Digital Transactions in SRTUs. The meeting was attended by Senior Officers of MoRT&H, Chief Executives & Sr. officers of SRTUs, Ministry of Electronics and Information Technology (MEITY), DIMTS and TRIMAX. Though SRTUs have been issuing tickets through ticketing machines, however, they are yet to adopt digital mode. To adopt digital transactions. SRTUs will require support from the Ministry in terms of funding and technology in close coordination with MEITY and NPCI. There is an urgent need

of common Automatic Fare Collection System (AFCS) through which the digitalisation target including Public Transport Operators, National Payment Corporation of India (NPCI), System Integrators including Nationalised Banks may join hands together to accomplish maximum digital transactions in SRTUs.

iii. The various modes on digitalisation in public transport has been initiated as below:

- (a) Online booking Portal- ASRTU is launching its own booking portal for its STU/ULB members to increase the volume of digital payments in its eco-system
- (b) Mobile payment – ASRTU is already developing mobile based technology where customer can book through mobile and also at the same time pay through mobile automatically when passenger enters the bus
- (c) Contactless payment : The most successful solutions for digitalisations in transportation sector. Even though, this feature has been a success in the Metro but bus networks are yet to introduce similar feature.

#### **4. Inter-State Transfer of Private Vehicles:**

It was inter-alia accepted in the 35<sup>th</sup> TDC meeting that no tax may be charged in new State if the vehicle (Two wheelers, Cars/LMVs) is more than 2 years old and no refund given from original State in such cases. Further this issue was also discussed in the 4<sup>th</sup> meeting of Group of Minister held on 8.11.2017. GOM recommended that there should be no subsequent tax on re-registration if the private vehicles more than three years old having the original cost up to Rs. 10 lakh is relocated from one state to another state. AT the time of re-registration the owner has to submit the proof of address of new location. Besides this, the existing provisions shall remain in force for re-registration.

#### **5. Citizen facilitation:**

The Ministry of Road Transport and Highways (MoRTH) has notified guidelines to protect Good Samaritans, who come forward to help road accident victims, from legal and procedural hassles. The guidelines were notified on 13<sup>th</sup> May, 2015. The notification said that the Government considers it necessary to protect the Good Samaritans from harassment on the actions being taken by them to save the life of the road accident victims and, therefore, these guidelines were being issued. They are to be followed by hospitals, police and all other authorities for the protection of Good Samaritans.

## AGENDA FOR THE GOM MEETING SCHEDULED ON 11.09.2017 AT VADODARA

### **1. Discussion on Public Transport Reforms:-**

- I. The current scenario reflects that the fleet sizes have not increased in case of SRTUs and this gap is being filled by the Private Operators. The archaic permit system, Stage/Contract carriage, has also inhibited the private sector to operate efficiently in the current system. The rising living standard of population causes increase in the number of passenger cars, which results in insufficient capacity of the road network and related environmental issues occurring in the city. It is required to understand the needs of the inter-city commuter and to provide the same value as provided by a car. Therefore, a World Bank Technical Assistance project was initiated to assist the Ministry of Road Transport and Highways in improving passenger mobility, convenience and safety & other Issues like last mile connectivity, time taken, and travel comfort needs to be addressed to bring about a Transformation in Public Transportation to facilitate public mobility. Recommendations from the study span across key aspects of public bus transportation ecosystem such as transformation of public (SRTU) and private operators, infrastructure, institutions, and technology. It outlines a transformation scheme for inter-city and intra-city bus transportation in the country. The Ministry is willing to provide financial support to the States Road Transport Undertakings on opex basis.
- II. Development of large bus terminals in States/Union territories has been conceptualised on BoT basis. A Consultancy firm M/s DIMTS Ltd. have been engaged to prepare Project Reference Documents, which will be used by the State governments for development of large bus terminals.

### **2. Automated driving testing tracks**

The Road accidents data reveals that a large number of (around 78%) road accidents occur because of drivers' fault. This implies that our system for issuing of driving license requires reforms. Driving skill has to be tested through automated driving test track system before issuance of driving license. Human intervention in such test would reduce. The Ministry is also providing funds to States for setting up of automated driving testing track.

### **3. Way forward to Bus Ports**

Ministry of Road Transport & Highways have finalized a scheme to prepare a panel of Project Development Consultants for development of large bus terminals in States / Union Territories on BOT basis. As per the scheme, financial assistance will be provided for consultancy services for development of large bus terminals in States / UTs. The bus terminals will be developed under Public Private Partnership (PPP) model on Build Operate Transfer (BOT) basis. A contract has been signed with DIMTS for preparing Project Reference Document, which shall be used by the State governments. The process for empanelment of Project development Consultant has been initiated.

### **4. Harmonisation of Motor Vehicle Taxes**

As per the resolution passed during the 35<sup>th</sup> TDC meeting held on 23<sup>rd</sup> October, 2013 at New Delhi under the chairmanship of Hon'ble Minister (RT&H) a Committee was constituted under the Chairmanship of Principal Secretary, Transport, Government of Bihar vide this Ministry's order dated 05<sup>th</sup> February, 2014 to give recommendation on National Permit system for tourist buses as well as rationalization of taxes for Goods vehicle (below 7.5T GVW). The terms of references of the committee were as follows:



**A. National Permit system for tourist buses**

- Movement in more than one State as Contract Carriage
- Annual Passenger Tax based on Seats
- GPS Based Monitoring linked to the Vahan Database
- Web based permit application, tax payment and grant
- Safe guards and fines to ensure compliance.

**B. Goods vehicle (below 7.5T GVW)**

- Life Time tax
  - Sales price as base for tax purposes
  - Floor rate of tax @ 6%
  - On interstate movement of motor vehicles from one State to another State
- To charge full tax in the new State if the vehicle is less than two years old with refund from the original State
- Not to charge any tax in the new State if the vehicle is more than two years old.
- Not to charge any tax on temporary interstate movement of vehicles.

The Chairman of the Committee had submitted its report. The recommendations of the Committee are as below:

- i. There should be a onetime motor vehicle tax on goods vehicles up to 7.5 ton.
- ii. The basis of motor vehicle taxation should be the sales price of body and chassis, with VAT.
- iii. Floor rate of tax to be fixed at 6% on goods vehicles upto 7.5 ton.
- iv. The life of a goods vehicle up to 7.5 would be assumed as 15 years.
- v. The refund from the original State should be on a pro rata basis. In case the vehicle moves from one State to another in the middle of a financial year, for the purpose of calculation of pro rata refund, the full financial year would be considered. There should be an automated transfer system. A web based online system of tax refund and online NOC needs to be developed by NIC for introduction in the entire country.
- vi. A web based online system of tax payment should be developed.
- vii. If required, the transporters could get financial assistance from banks, for the amount payable by them as one time tax. As confirmed by the Department of Financial Services, most banks already have in place schemes for financing transport operators for the cost of the vehicle, which includes the government taxes, such as registration fee and fee for obtaining permits.

**5. Bus National Permit Scheme-**

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Since some States had expressed apprehension about loss of revenue, it was decided that the issue related to All India Tourist Permit for Tourist Buses be placed before the group of Transport Ministers of States for consideration and recommendation.

**6. Digital Payments in STUs and Online payments for all taxes, permits, penalties:**

- (i) As per the directions of Govt. of India for promotion of Digital transactions in STUs in Road taxes and State Road Transport Tickets, the target of 509 crores digital transactions is assigned to the Ministry. This Ministry by handholding with ASRTU held meetings with the Chief executives & Senior Officers of SRTUs, MeITY, DIMTS, TRIMAX and ASRTU. There is an urgent need for common Automatic Fare Collection System (AFCS) through which the digitalisation target could be achieved by including Public Transport Operators, National Payment Corporation of India (NPCI), System Integrators; Nationalised Banks may join hands together to accomplish maximum digital transactions in SRTUs.
- (ii) This Ministry has written a letter dated 28.04.2017 to all Principal Secretaries(Transport)/Transport Commissioner of all States /UTs to adopt the uses of Digital payment methods for transactions taking place in Transport Department and also for passenger ticket services to facilitate delivery of services to citizens.
- (iii) ASRTU have been asked to hold a Workshop for all SRTUs to sensitize about the target of digital transactions. The date of workshop has been scheduled on 10<sup>th</sup>& 11<sup>th</sup> August,2017.
- (iv) The various modes on digitalisation in public transport has been initiated vide (i) Online Booking Portal (ii) Mobile Payment and Contactless Payment
- (v) A Committee of Transport Commissioners has been constituted with the representatives of Uttar Pradesh,Gujarat, Telangana, Karnataka, Assam and Tamil Nadu to promote digital transactions in the Transport Sector.. The Transport Commissioner, Uttar Pradesh has been nominated as the Chairperson of the Committee with a request to submit report to fast rack online payments for the transactions in respect of Transport including permit.